
Meeting	Health Overview & Scrutiny Committee
Date	12 December 2013
Subject	GP Services in Barnet
Report of	NHS England / Regeneration Service
Summary of Report	The Committee have requested to receive a report from NHS England and the Council's Regeneration Service on GP Services in Barnet (including details of locations, capacity, current provision, planned future provision and demand projections), with specific reference to be made to the provision of GP services in Barnet's regeneration areas.

Officer Contributors	Tony Westbrook, Head of Regeneration Sandra Perez, Regeneration Programme Management Officer Fiona Erne, Deputy Head of Primary Care, North Central and East London, NHS England
Status (public or exempt)	Public
Wards Affected	All
Function of	Health Overview and Scrutiny Committee
Enclosures	Appendix 1 – Interim Update Report from NHS England
Contact for Further Information:	Tony Westbrook, Head of Regeneration Tel: 020 8359 7381

1. RECOMMENDATION

- 1.1 That Committee consider the attached interim update report on GP Services in Barnet as detailed in this report and Appendix 1 (NHS England report detailing doctors surgeries in Barnet) and note that the results of the work of the Working Party will be submitted to the Committee as soon as it is completed, together with any recommendations.**

2. RELEVANT PREVIOUS DECISIONS

Colindale and Grahame Park Estate Regeneration Scheme

- 2.1 Cabinet, 24 July 2006 (Decision item 5) – authorised entering into a Principal Development Agreement for the regeneration of the Grahame Park area.

General

- 2.2 Cabinet, 14th September 2011 (Decision item 7) – approved the Regeneration Strategy, which provides an overview of current regeneration in the borough and sets out the strategic objectives for the successful future delivery of the regeneration schemes.
- 2.3 Cabinet Resources Committee, 17th December 2012 (Decision item 11) - endorsed the general progress being made towards delivering the Borough's regeneration schemes and skills and enterprise activities, including key wins, achievements and successes in the last twelve months as well as current challenges and expected activities in 2013.
- 2.4 Health Overview and Scrutiny Committee, 3 October 2013, Agenda Item 14, Members' Item – GP Services in Barnet – following consideration of the Members' Item the Committee resolved to receive a report from NHS England and the Regeneration Service on GP Services in Barnet (to include details of locations, capacity, current provision, planned future provision and demand projections) at the December meeting. The Committee requested that specific reference be made to the provision of GP Services (current and planned) in Barnet's regeneration areas.
- 2.4 Business Management Overview and Scrutiny Committee, 18 November 2013 – Agenda Item 9, Interim Update Report on the Growth and Regeneration Programme – the Committee deferred consideration of the item to the meeting on 6 January 2014

3. CORPORATE PRIORITIES AND POLICY CONSIDERATIONS

Health Overview and Scrutiny Committee

- 3.1 The Overview and Scrutiny Committees must ensure that the work of Scrutiny is reflective of the Council's priorities.
- 3.2 The three priority outcomes set out in the 2013 – 2016 Corporate Plan are: –

- Promote responsible growth, development and success across the borough;
 - Support families and individuals that need it – promoting independence, learning and well-being; and
 - Improve the satisfaction of residents and businesses with the London Borough of Barnet as a place to live, work and study.
- 3.3 The work of the Barnet Health Overview and Scrutiny Committee supports the delivery of the following outcomes identified in the Corporate Plan:
- To sustain a strong partnership with the local NHS, so that families and individuals can maintain and improve their physical and mental health; and
 - To promote a healthy, active, independent and informed over 55 population in the borough to encourage and support our residents to age well.

Regeneration Schemes

- 3.4 The regeneration of the Council's regeneration estates and skills and enterprise activities contribute to the delivery of the Corporate Plan 2013-2016 outcome 'to maintain the right environment for a strong and diverse local economy'. The four priorities under this outcome are: regenerating priority areas; improving skills and employment opportunities; engaging with businesses; and providing infrastructure to support growth.
- 3.5 The estate regeneration programmes and skills and enterprise activities also support the 'A Sustainable Community Strategy for Barnet 2010–2020' through the following objectives:
1. A new relationship with citizens - the new developments will offer more choice and promote independence by providing a number of different housing options such as shared ownership to residents and those in the wider community. The skills and enterprise agenda focuses on equipping residents and businesses with the tools and support to prosper and grow in Barnet.
 2. A one-public-sector approach - the Council is working together with other public sector partners to ensure the delivery of the programmes.
 3. A relentless drive for efficiency - the Council is working with development partners to ensure that the programmes are delivered in the most cost effective way.
- 3.6 The regeneration schemes and skills and enterprise activities also comply with strategic objectives in the Council's Housing Strategy 2010-2025 which include:
1. Increasing housing supply, including family sized homes, to improve the range of housing choices and opportunities available to residents; and
 2. Promoting mixed communities and maximising opportunities available for those wishing to own their home.
 3. Supporting residents into employment.

- 3.7 Furthermore, the regeneration schemes and skills and enterprise activities also comply with the strategic objectives in the Council's Regeneration Strategy (September 2011), including:
1. Enhance Barnet as a Successful London Suburb through delivery of quality new places and neighbourhoods in the areas of the borough in greatest need of investment and renewal
 2. Deliver sustainable housing growth and infrastructure, and improve the condition and sustainability of the existing housing stock
 3. Ensure residents in all areas of the borough can share in Barnet's success while taking responsibility for the well-being of their families and their communities
 4. Promote economic growth by encouraging new business growth while supporting local businesses and town centres
 5. Help residents to access the right skills to meet employer needs and take advantage of new job opportunities
- 3.8 Finally, the regeneration schemes and skills and enterprise activities are a key component of 'A Growth Strategy for Barnet'. The strategy sets out the Council's commitment to mitigating the impact of continued austerity by creating the environment for growth in the local economy. The regeneration and enterprise activities are key drivers for growth as they bring significant investment in infrastructure, create new jobs and homes, support residents into work, reinvigorate communities, improve living standards and support local town centres.

4. RISK MANAGEMENT ISSUES

- 4.1 Despite the challenging economic climate over the past five years, the Council has continued to progress the physical regeneration schemes.
- 4.2 The viability of each of the physical regeneration projects is substantially dependent on the performance of the housing market over the lifetime of the developments.
- 4.3 The provision of suitable healthcare provisions in the regeneration areas is the subject of liaison with the relevant healthcare providers, currently NHS England and the Barnet Clinical Commissioning Group.

5. EQUALITIES AND DIVERSITY ISSUES

- 5.1 Pursuant to the Equality Act 2010 ("the Act"), the Council has a legislative duty to have 'due regard' to eliminating unlawful discrimination, harassment, victimisation and any other conduct that is prohibited by or under the Act; advancing equality of opportunity between those with a protected characteristic and those without; and promoting good relations between those with protracted characteristics and those without. The 'protected characteristics' are ages, race, disability, gender reassignment, pregnancy and maternity, religion or belief and sexual orientation. The 'protected

characteristics' also include marriage and civil partnership, with regard to eliminating discrimination.

- 5.2 The Council is committed to improving the quality of life and wider participation for all the economic, educational, cultural, and social and community life in the Borough. This is achieved by pursuing successful regeneration of the Borough's regeneration areas. This will benefit all sections of society and the Borough's diverse communities who are seeking housing and contribute to addressing the shortage of housing in the Borough across all tenures.
- 5.3 The regeneration schemes will provide new areas of mixed tenure housing that will make these parts of the borough better place to live and contributing to improved community cohesion in areas with highly diverse populations.
- 5.4 The Equalities Impact Assessments for each scheme are being reviewed to ensure a consistent approach is implemented across the Regeneration Programme. This will be agreed and included in the annual report on the Growth and Regeneration Programme will be submitted to Cabinet Resources Committee in February 2014.

6. USE OF RESOURCES IMPLICATIONS (Finance, Procurement, Performance & Value for Money, Staffing, IT, Property, Sustainability)

6.1 Finance

- 6.1.1 The Council's development partners are currently responsible for a substantial amount of the Council's costs to bring these schemes to fruition. The Principal Development Agreements, planning conditions or S106 Agreements generally make it the duty of the development partners to provide provision for suitable healthcare facilities in the regeneration areas, but this can only be done in agreement with health providers.

6.2 Performance and Value for Money

- 6.2.1 The Council and its development partners have obligations within the respective Principal Development Agreements to maintain a transparent and open book approach to the management and monitoring of each development. The Council does not generally invest its own money in standalone healthcare facilities.

6.3 Procurement, Staffing, IT and Sustainability

- 6.3.1 There are no issues to report around Procurement, Staffing, IT and Sustainability.

7. LEGAL ISSUES

- 7.1 All of the Council's regeneration schemes are regulated and governed by Development Agreements. Each of these Development Agreements are long term, legally binding agreements, under which, all parties, usually made up of the Council, a Private Sector Limited Company and a Registered Provider as well as any Special Purpose Vehicles or subsidiaries of the development

partners required for the delivery of the schemes, have obligations and responsibilities which in the event they are not fulfilled could give rise to legal liabilities.

- 7.2 Most of the Development Agreements and ancillary documents have been made pursuant to the now defunct, "well being power" under Section 2 of the Local Government Act 2000, whilst the more recent ones have been or are being entered into pursuant to the general power of competence provisions of Section 1 of the Localism Act 2011.
- 7.3 The Outer London Funded projects in Cricklewood and North Finchley required the Council to enter into legally binding agreements with the Greater London Authority for the period of the two-year Grant.

8. CONSTITUTIONAL POWERS (Relevant section from the Constitution, Key/Non-Key Decision)

- 8.1 The scope of the Overview and Scrutiny Committees is contained within Part 2, Article 6 of the Council's Constitution.
- 8.1 Council Constitution, Overview and Scrutiny Procedure Rules – sets out the terms of reference of the Health Overview and Scrutiny Committee which includes:
- i) To perform the overview and scrutiny role in relation to health issues which impact upon the residents of the London Borough of Barnet and the functions services and activities of the National Health Service (NHS) and NHS bodies located within the London Borough of Barnet and in other areas.
 - ii) To make reports and recommendations to the Executive, Health and Well-Being Board and/or other relevant authorities on health issues which affect or may affect the borough and its residents.
 - iii) To receive, consider and respond to reports and consultations from the NHS Commissioning Board, Barnet Clinical Commissioning Group, Barnet Health and Well-Being Board and/or other health bodies.

9. BACKGROUND INFORMATION

- 9.1 A request was made at the Health Overview and Scrutiny Committee meeting on 3rd October 2013 to receive a report from NHS England and the Regeneration Service on GP Services in Barnet to include details of locations, capacity, current provision, planned future provision and demand projections. The Committee requested that specific reference be made to the provision of GP Services (current and planned) in Barnet's regeneration areas
- 9.2 The Deputy Head of Primary Care – North Central and East London, NHS England has commented that she has reviewed the Barnet Joint Strategic Needs Assessment (a strategic planning document which analyses the health needs of populations to inform and guide commissioning of health, well-being and social care services within local authority areas) and PCT handover documents in relation to capacity planning for GP services in Barnet. The

JSNA identified two significant regeneration schemes in Colindale and Golders Green. NHS England have stated that they are currently aware of GP led proposal to develop premises in Colindale. The PCT information that was received at handover stated that this proposal would increase clinical capacity for 8,000 – 10,000 patients. However, the GP has not yet submitted a business case. In accordance with the request of the Committee to receive details of locations, capacity, current provision, planned future provision and demand projections, NHS England have provided information about current GP services in Barnet and this update report is attached at Appendix 1.

9.3 On 14th November 2013, representatives of the Regeneration Service, Strategic Planning, Re and Capita attended the first meeting of the Barnet Clinical Commissioning Group - Estates Working Group, at which this specific matter was discussed. The meeting felt that rather than trying to look at all the regeneration areas in Barnet, work should concentrate on one area, namely Colindale.

9.4 Below is an extract from the minutes of that meeting:

- **Colindale proposal** - Discussion took place around the Colindale development of 10,000 new homes which indicated a growth in population of 30,000. It was agreed that a small project group would meet to focus on what facilities would be required to meet the healthcare needs in Colindale and identify individual and collective responsibilities for Colindale which would inform the wider health economy piece proposed by Neil McElduff. Neil McElduff would lead this project piece and involve a representative from the CCG, to be advised by Hugh McGarel-Groves, a representative from NHS England at Primary Care Contract Commissioner level, Peter Alsop from LBB and Andrew Ulyett of NHS Property Services. The outcome of this project would be a PID document.

Action: Neil McElduff to lead a project group focussed on Colindale and to include representatives of the CCG, NHS England, Peter Alsop from LBB and Andrew Ulyett of NHS Property Services.

Neil McElduff is an Executive Director for Community Health Partnerships, an estates and facilities management company.

9.5 The Strategic Planning and Regeneration Service will be involved in this project group and will report back to this Committee on progress. This will include consideration of health provision proposed under the Council's Colindale Area Action Plan.

9.6 The Colindale study is intended to be a pilot for a larger piece of work to look at primary healthcare (ie doctors surgery) facilities across the Borough to meet the Growth agenda. It would be feasible for Re (or Capita) to carry out this work, but it will require funding from either L B Barnet or the Clinical Commissioning Group/NHS England.

9.7 The Committee are requested to consider the update from the Regeneration Service as set out above and the information provided by NHS England and make appropriate comments and/or recommendations.

10. LIST OF BACKGROUND PAPERS

10.1 None

Cleared by Finance (Officer's initials)	BK
Cleared by Legal (Officer's initials)	AK